



# NATIONAL ANIMAL WELFARE STRATEGIC PLAN 2012 - 2020





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Department of Veterinary  
Services Malaysia

Wisma Tani, Podium Block, Lot 4G1,  
Precinct 4, Federal Government  
Administration Centre, 62630 Putrajaya,  
Malaysia

Tel : 603-8870 2000  
Fax : 603-8888 6472  
Email : pro@dvs.gov.my

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Government Administrative Centre,  
62630 Putrajaya, Malaysia

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## Preface



### Minister of Agriculture and Agro-based Industry Malaysia

Malaysia is heading toward a developed country with a society that is compassionate. For this purpose, efforts to embed the value of animal welfare, should be moved. Malaysia is committed to raise the standards of animal welfare instilled with universal human values to higher levels.

The vision and objectives of a comprehensive and inclusive animal welfare will be moved. The vision and objectives of a comprehensive and inclusive animal welfare will be moved. Animal welfare will not only focus on pets but also all kinds of animals including livestock for food production as well as animals used for the purposes of research and education.

To guide us in achieving the vision, this National Animal Welfare's strategic plan 2012-2020, was introduced. The success in achieving this noble ambition, requires the absolute support of the entire stakeholders. Our hope is that eventually, our country will have a developed society that practised animal welfare instilled with universal human values.

**DATO' SRI ISMAIL SABRI BIN YAAKOB**

Minister of Agriculture and Agro-based Industry Malaysia



# Foreword



## Director General of Veterinary Services Malaysia

The National Animal Welfare Strategic Plan 2012-2020 is a structured framework for the development of animal welfare in the country. The Plan was structured in three phases, which are the phases of development, standardization and stabilization is expected to help the government in particular, as well as all the parties concerned in order to strengthen the management of animal welfare matters and to ensure the well being of animals.

The development of this plan was the product of the views and contributions of various parties comprising of government agencies, universities, associations and NGOs to ensure this animal welfare strategic plan will be very comprehensive and address all aspect of animal welfare. Through these three major strategic approaches that form the basis of this plan, which is to strengthen the governance of animal welfare, empowering and harnessing the involvement of stakeholders and leading the ihsan concept in the international arena, the nation will be able to tackle and address the issues of animal welfare in more effectively. This National Animal Welfare Strategic Plan 2012-2020 will be continuously inculcated, strengthened, and enhanced with the participation of all stakeholders, supported by legislation to build a culture of animal caring society in the nation.

I hereby express my sincere appreciation and thanks to all members of the Working Committee of the National Animal Welfare Strategic Plan consisting of the Department of Veterinary Services, the Wildlife Department, Fisheries Department, Universiti Putra Malaysia, Universiti Malaysia Kelantan, the Klang Municipal Council, Malaysian Equine Council, the Federal Livestock Farmers Associations of Malaysia (FLFAM), Malaysian Small Animal Veterinary Association (MSAVA) and the Society for the Prevention of Cruelty to Animal (SPCA) and also to all the individuals involved for the success of this Strategic Plan.

A handwritten signature in black ink, appearing to be 'Azmie', written over a light blue geometric background.

**DATO' DR. MOHAMAD AZMIE BIN ZAKARIA**

Director General of Veterinary Services Malaysia



## i. Acknowledgement

Much gratitude goes to all those involved directly or indirectly in the preparation of the National Animal Welfare Strategic Plan (NAWSP), particularly to the Director-General of Veterinary Services Malaysia, Deputy Director-General of Veterinary Services (VH), Director of Research and Innovation Division, Members of the NAWSP Committee consisting of Government Agencies, Higher Education Institutions and Non-Governmental Organizations (NGOs), and the members of the Expert Working Group by sectors who have all played important roles in contributing brilliant ideas which has resulted in the formulation of the NAWSP 2012-2020.

## ii. Acronym

**CoE** Centre of Excellence of Animal Welfare

**COPAW** Code of Practice for Animal Welfare

**DVS** Department of Veterinary Services

**OIC** Organisation of Islamic Cooperation

**OIE** World Organization For Animal Health



## 1 Introduction

Animal welfare is getting more attention from the Malaysian society and the world. The World Organization for Animal Health (OIE) has introduced 11 animal welfare standards, in which 8 are in the Terrestrial Animal Health Code (Terrestrial Code) and 3 in the Aquatic Animal Health Code (Aquatic Code) as the suggested standards to be implemented by the entire OIE member countries.

Animal welfare broadly covers a wide scope including aspects of rearing, transport, slaughter, breeding and destruction of animals. It also includes all kinds of animals for various purposes, such as livestock, pets, recreational animals, aquatic animals, wildlife and animals used for research and teaching purposes.

In Malaysia, the issue of animal welfare especially animal cruelty often gets highlighted and attracts media attention. Various parties such as government agencies, local government, Non-Governmental Organizations (NGOs) and institutions of higher learning are involved in managing animal welfare activities. Currently animal welfare issues are addressed on an *ad hoc* and administrative basis, while cruelty and abuse of animals are tackled through the Animals Act 1953 (Act 647) and the Wildlife Conservation Act 2010 (Act 716).

Malaysia also needs to inculcate a culture of caring and concern for animal welfare, like any other developed countries in line with the vision of attaining developed nation status by the year 2020. As such, there should be a clear national approach to ensure animal welfare can be upheld effectively.

The National Animal Welfare Strategic Plan was prepared to place the country on a firm path towards striving to become a developed nation. This document is comprehensive with thorough planning on animal welfare to meet the needs of the country until 2020.



## 2 Vision

Malaysia a developed nation with a caring society concerned for the welfare of animals.

## 3 Mission

Aspire to execute international animal welfare standards, reinforced by universal human values.

## 4 Policy Statement

Continuously inculcating, strengthening and enhancing animal welfare values in Malaysia with the participation of all stakeholders supported by legislation and to build a culture of animal caring society.

## 5 Purpose

The National Animal Welfare Strategic Plan purpose to:

**5.1** Establish a national animal welfare framework for each sector; animal, people, nation and international relations

**5.2** Ensure that a comprehensive and consistent approach to various aspects of animal welfare be implemented in an integrated manner

**5.3** Determine that the animal welfare needs are met by those responsible for it based on science, societal culture and values and religious obligations

**5.4** Ensure that transparent and impartial information on animal welfare is accessible and sufficient to make decision on an issue

**5.5** Ensure that the governance of national animal welfare is carried out efficiently and effectively



## 6 Strategy

### 6.1 Strategy 1

Strengthen the governance of animal welfare.

### 6.2 Strategy 2

Empower and harness the involvement of all stakeholders in animal welfare and animal well-being.

### 6.3 Strategy 3

Spearhead the concept of animal *ihsan* at the international arena through the Center of Excellence for animal welfare.



## STRATEGY 1

Strengthening the governance of animal welfare

### Objective 1

To manage animals with good practices according to the law, regulations and code of practices.

No.	Output	Activity
1.	Animal Welfare Act approved and gazetted.	1.1 Prepare the draft Bill. 1.2 Engage in public consultation. 1.3 Obtain approval of the Cabinet. 1.4 Table in the Parliament for approval. 1.5 Gazette the Act.
2.	Animal Welfare Board established under the Animal Welfare Act.	2.1 Appoint members of the Board. 2.2 Conduct Board meeting at least twice a year.
3.	Law, regulations and code of practices enforced.	3.1 Prepare the draft regulations and code of practices. 3.2 Obtain approval from Board and The Hon. Minister. 3.3 Gazette the regulations. 3.4 Conduct public announcements and dissemination. 3.5 Carry out enforcement and execute legal action against violations of the act and the regulations made thereunder.

## Objective 2

To administer national animal welfare efficiently

No.	Output	Activity
1.	Organizational structure of government departments and agencies are in good order and operational.	<ul style="list-style-type: none"><li>1.1 Establish Animal Welfare Section in DVS and create new posts.</li><li>1.2 Propose the establishment of Veterinary Section/Unit in all local authorities, agencies and departments that handle animals.</li><li>1.3 Conduct training programmes to enhance animal welfare management capabilities in all relevant departments and agencies.</li></ul>
2.	Animal welfare management and traceability system established.	<ul style="list-style-type: none"><li>2.1 Procure hardware and software for the establishment of the database.</li><li>2.2 Develop reporting and information management system.</li></ul>



## STRATEGY 2

Empower and harness the involvement of all stakeholders in animal welfare and animal well-being.

### Objective 1

To inculcate the culture of responsible animals ownership in the society.

No.	Output	Activity
1.	Formal and informal animal welfare education strengthened.	1.1 Prepare animal welfare guidelines /modules for implementation in schools, institutions of higher learning and research centres. 1.2 Prepare animal welfare awareness programmes for implementation at all education levels.
2.	Training programmes on responsible animal ownership implemented.	2.1 Plan and implement training programmes on animal welfare.

### Objective 2

To increase competency of animal handlers in all related sectors

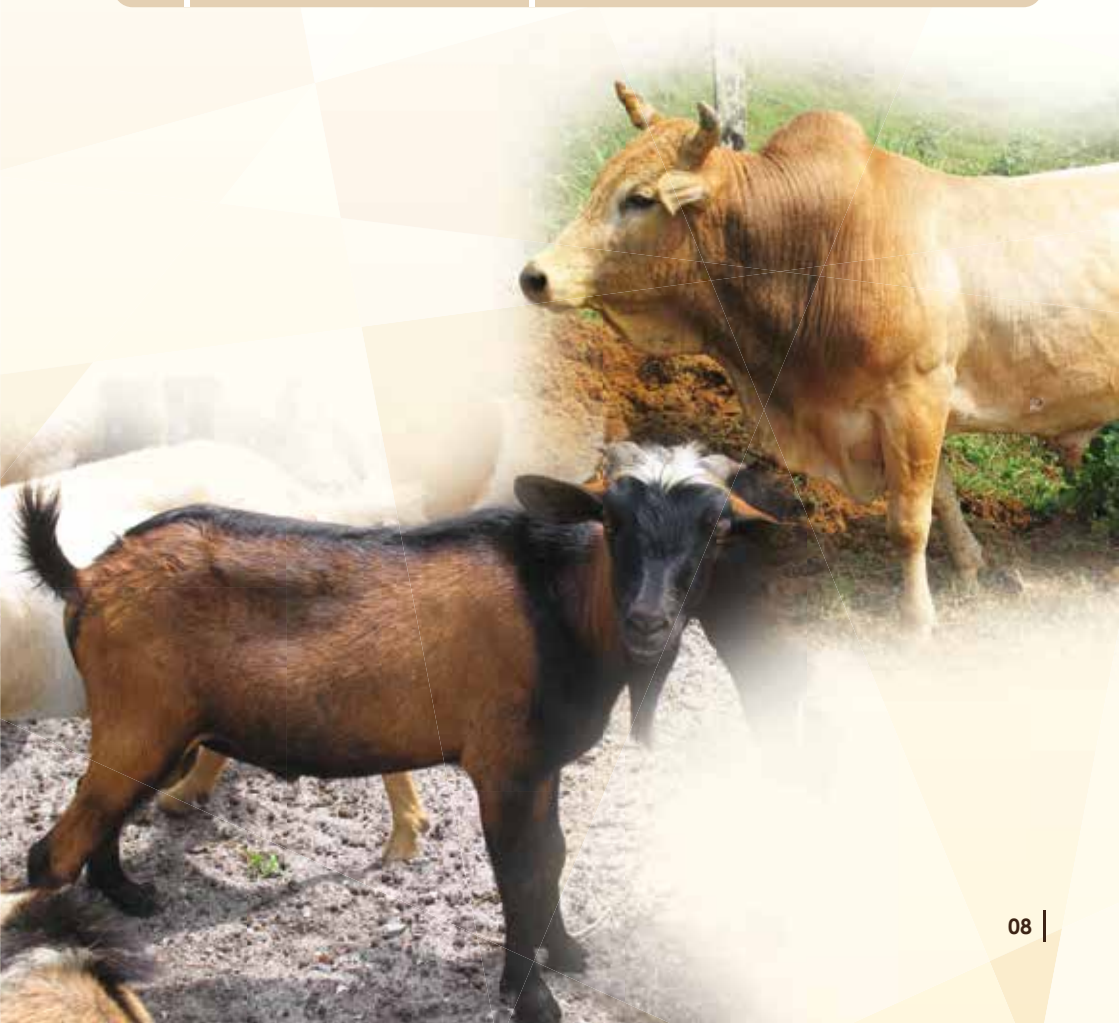
No.	Output	Activity
1.	Training programmes for animal handlers in all sectors carried out.	1.1 Provide guidelines for proper handling of animals. 1.2 Provide training programmes.
2.	Code of Practice for Animal Welfare (COPAW) for animal handling made available for reference.	2.1 Ensure all the COPAW uploaded in the website. 2.2 Publish all the COPAW in hard copies for distribution. 2.3 Announce and disseminate COPAW.



### Objective 3

To enhance awareness and concerns towards animal welfare in the society

No.	Output	Activity
1.	Annual communication plan developed and implemented.	1.1 Prepare annual communication plan and implementation schedule.
2.	Continuous public awareness campaigns conducted.	2.1 Conduct public awareness campaigns on an ongoing basis. 2.2 Promote Animal Welfare Icon Award. 2.3 Organise animal welfare day. 2.4 Organise dialogue based on sectors at least once a year.





## STRATEGY 3

Leading *ihsan* (compassionate) concept in the international arena through the Centre of Excellence for Animal Welfare

### Objective 1

To be in leading role of research for the *ihsan* concept from Islamic perspective

No.	Output	Activity
1.	Center of Excellence for Animal Welfare established.	1.1 Obtain approval from the Cabinet. 1.2 Prepare term of reference and conditions for the recognition of fellow. 1.3 Conduct research projects.
2.	Network of scholars and scientists initiated and joint research projects conducted.	2.1 Organise annual colloquium/conference. 2.2 Identify priority areas for joint research. 2.3 Appoint joint research "fellow". 2.4 Conduct joint research projects. 2.5 Make recommendations and suggestions based on research findings.
3.	Concept of animal <i>ihsan</i> adopted among OIC countries.	3.1 Incorporate <i>ihsan</i> concept in animal welfare standards. 3.2 Prepare promotional materials and presentations.

### Objective 2

To establish collaboration with research institutions and developmental organizations within and outside the country

No.	Output	Activity
1.	Research funds obtained from various sources (local and foreign).	1.1 Identify research programmes and financial sources. 1.2 Prepare projects and financial needs. 1.3 Apply funds from relevant sources.
2.	Exchange of experts between institutions (local and foreign).	2.1 Establish Advisory Council. 2.2 Prepare Memorandum of Understanding (MoU) with local and foreign research institutes. 2.3 Transfer of technology.

## 8 Implementation Schedule

Strategic plans are implemented in three phases



Development (2012 - 2014)	Harmonisation (2015 - 2017)	Consolidation (2018 - 2020)
<ul style="list-style-type: none"> <li>■ Animal Welfare Act approved and gazette</li> <li>■ Animal Welfare Board established</li> <li>■ Drafting Regulations and Code of Practice for Animal Welfare (COPAW);               <ul style="list-style-type: none"> <li>• Code of Practice for Animal Welfare (Rearing &amp; Management of livestock)</li> <li>• Code of Practice for Animal Welfare (Transport of animals by land, water and air)</li> <li>• Code of Practice for Animal Welfare (Slaughter of livestock)</li> <li>• Code of Practice for Animal Welfare (Animal Destruction)</li> </ul> </li> <li>■ Animal welfare accreditation system in Slaughter House</li> </ul>	<ul style="list-style-type: none"> <li>■ Publicity and explanation to stakeholders on Code of Practice</li> <li>■ Enforcement against violations of law, regulations and COPAW</li> </ul>	<ul style="list-style-type: none"> <li>■ Review, streamline and improve the regulations and COPAW</li> </ul>



Development (2012 - 2014)	Harmonisation (2015 - 2017)	Consolidation (2018 - 2020)
<ul style="list-style-type: none"> <li>■ Strengthen the organisational structure and functions of department and agency;               <ul style="list-style-type: none"> <li>• Establish Animal Welfare Section in DVS</li> <li>• Propose the establishment of Veterinary Section/ Unit in all local authorities, agencies and departments that handle animals</li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>■ Strengthen the organisation;               <ul style="list-style-type: none"> <li>• Fill vacancies</li> <li>• Staff training</li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>■ Strengthen the organisation;               <ul style="list-style-type: none"> <li>• Fill vacancies</li> <li>• Staff training</li> <li>• Review and improvement</li> </ul> </li> </ul>
<ul style="list-style-type: none"> <li>■ Establish animal welfare management and traceability system including equipment, hardware and software</li> </ul>	<ul style="list-style-type: none"> <li>■ Implement centralized animal welfare management and traceability system</li> </ul>	<ul style="list-style-type: none"> <li>■ Continue implementation of centralized animal welfare management and traceability system</li> <li>■ Review and improve the system</li> </ul>
<ul style="list-style-type: none"> <li>■ Raise awareness of animal welfare through training;               <ul style="list-style-type: none"> <li>• Adopt animal welfare concept in National Occupational Skills Standard</li> <li>• Training of trainers</li> <li>• Provide training programme for animal handlers in all sectors</li> <li>• Plan and conduct training</li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>■ Continue training programmes</li> </ul>	<ul style="list-style-type: none"> <li>■ Continue training programmes</li> <li>■ Review and improvement of training programmes</li> </ul>



Development (2012 - 2014)	Harmonisation (2015 - 2017)	Consolidation (2018 - 2020)
<ul style="list-style-type: none"> <li>▪ Raise awareness of animal welfare through public communication program;</li> <li>• Conduct an annual celebration of Animal Welfare Day</li> <li>• Seminars and exhibitions</li> <li>• Advice and consultation</li> <li>• Publicity and news through mass media</li> <li>• Friday sermon</li> </ul>	<ul style="list-style-type: none"> <li>▪ Continue public communication programmes;</li> <li>• Conduct an annual celebration of Animal Welfare Day</li> <li>• Seminars and exhibitions</li> <li>• Advice and consultation</li> <li>• Publicity and news through mass media</li> <li>• Friday sermon</li> </ul>	<ul style="list-style-type: none"> <li>▪ Continue public communication programs</li> <li>▪ Review and improve public communication programmes</li> </ul>
<ul style="list-style-type: none"> <li>▪ Code of Practice for Animal Welfare (COPAW) for animal handling made available for reference</li> </ul>	<ul style="list-style-type: none"> <li>▪ COPAW upload in the website</li> <li>▪ Publish all the COPAW in hard copies for distribution</li> <li>▪ Announce and disseminate COPAW</li> <li>▪ Improve</li> </ul>	<ul style="list-style-type: none"> <li>▪ Review and improve COPAW</li> </ul>
<ul style="list-style-type: none"> <li>▪ Establish Center of Excellence for Animal Welfare in UPM;</li> <li>• Develop the infrastructure and organization</li> <li>• Establish an Advisory Council</li> <li>• Provide the necessary funds</li> <li>• Exchange and networking of scholars and scientists within and outside the country</li> <li>• Conduct joint program / research projects</li> <li>• Provide specialized training modules</li> </ul>	<ul style="list-style-type: none"> <li>▪ Increase research funding from various sources (domestic and foreign)</li> <li>▪ Promote research findings at national and international level</li> <li>▪ Conduct training for local and foreign participants</li> <li>▪ Develop standards for animal welfare based on Islamic perspective</li> <li>▪ Promote the concept of <i>ihsan</i> (compassionate) to OIC</li> <li>▪ Collaboration with OIE</li> </ul>	<ul style="list-style-type: none"> <li>▪ Exchange of experts between institutions (local and foreign)</li> <li>▪ Promote research findings at national and international level</li> <li>▪ Conduct training for local and foreign participants</li> <li>▪ Promote the concept of <i>ihsan</i> (compassionate) to OIC</li> <li>▪ Develop standards for animal welfare based on Islamic perspective</li> <li>▪ Collaboration with OIE</li> </ul>

## 9 Financial Implication

The total budget for the implementation of the National Animal Welfare Strategic Plan for a period of eight years (2012 - 2020) would be RM80 million.

- (i) The estimated budget for the establishment of the CoE is RM35 million.
- (ii) The estimated budget to create Animal Welfare Section / Animal Welfare Unit for the purpose of strengthening governance is RM5 million.
- (iii) The estimated budget to carry out other activities outlined in the National Animal Welfare Strategic Plan is RM40 million.

## 10 Duties and Responsibilities

Each individual, groups, organisations, departments and agencies that own and handle animals has the responsibility to ensure the welfare of animals are upheld and conforms to standards adopted globally. It is the responsibility of man as caliph (*khalifah*) to adopt the concept of *ihsan* towards animals.

DVS as competent authority is the lead agency tasked with the overall governance of animal welfare in this country. The Minister of Agriculture and Agro-Based Industry Malaysia is given the authority for the enforcement of the Animal Welfare Act.

The CoE of Animal Welfare is responsible to develop animal welfare standards and lead the *ihsan* (compassionate) concept from an Islamic perspective. The standards can be used as reference at the international level particularly the Organisation of Islamic Countries(OIC).

## 11 Implementation and Evaluation

The implementation of this strategy and policy is the framework to build a culture of animal caring society. This will require an on-going and strong working relationship amongst all interested stakeholders.

The Animal Welfare Board (AWB) established under the proposed Animal Welfare Act will monitor and evaluate the effectiveness of its implementation and report to the Minister of Agriculture and Agro-Based Industry, Malaysia who will subsequently report to the Cabinet from time to time.

# THE NATIONAL ANIMAL WELFARE STRATEGIC PLAN COMMITTEE

## TERMS OF REFERENCE

### Introduction

The Malaysian government recognizes the importance of animal welfare and committed to implement the National Animal Welfare Strategic Plan. The committee has a responsibility to monitor the strategy, direction, make recommendations regarding current and new issues important to the country. The criteria for membership to the committee is based on their skills and knowledge rather than a particular sector or industry.

### Terms of Reference (TOR)

1. To propose and be a driver to the implement National Animal Welfare Strategic Plan.
2. To encourage full participation in the development and implementation of the National Animal Welfare Strategic Plan in the related sectors.
3. To provide advice and recommendations on important issues related to animal welfare.
4. To monitor, review and report progress on the action plan of the various sectors and its outcome related to animal welfare.

### Appointment of membership

1. Membership to the committee is based on invitation depending on their skills, knowledge and experiences.
2. Appointment of additional members will be considered when necessary to ensure that each sector is represented.



# THE NATIONAL ANIMAL WELFARE STRATEGIC PLAN COMMITTEE

**Advisor :** **Datuk Dr. Abdul Aziz Jamaluddin**  
Director General of Veterinary Services, DVS

**Chairman :** **Dato' Dr Mohamad Azmie Zakaria**  
Deputy Director General of Veterinary Services (VH), DVS

**Deputy Chairman :** **Dr. Abu Hassan bin Muhamad Ali**  
Director of Research and Innovation Division, DVS

## LIST OF MEMBERS (Government Agencies)

**Members :** **Dato' Hj. Mohamed Radzuan bin Malek**  
Director of Enforcement Members Division, DVS

.....  
**Dato' Dr. Quaza Nizamuddin bin Hassan Nizam**  
Director of Livestock Resources and Technology  
Development Division, DVS

.....  
**Dr. Sulaiman bin A. Kadir**  
Director of Planning Division, DVS

.....  
**Dr. Ahmad bin Salleh**  
Director of Downstream Industry Development Division, DVS

.....  
**Dr. Abdul Latif bin Borhan**  
Director, Veterinary Services Department of Selangor

.....  
**Dr. Rahmat SM Sheriff**  
Head of Veterinary Inspection Section, DVS

.....  
**Dr. Asiah Naina Mohd Alim**  
Head of Public Health and Zoonotic Section, DVS

.....  
**Mr. Hasdi bin Hassan**  
Department of Wildlife and National Parks

.....  
**Ms. Yeo Moi Lim**  
Department of Fisheries (DOF)

.....  
**Mr. Woo Lee Tay**  
Klang Municipal Council, Selangor

## LIST OF MEMBERS

(Institutions of Higher Education and  
Non-Governmental Organisations [NGO])

<b>Members</b>	:	<b>Assoc. Prof. Dr. Abd Rahim Motalib</b> Universiti Putra Malaysia (UPM) .....
		<b>Prof. Dr. Zulkifli Idrus</b> Universiti Putra Malaysia (UPM) .....
		<b>Prof. Datin Dr. Kalthum bt Hashim</b> Universiti Malaysia Kelantan (UMK) .....
		<b>Dr. Sumita Sugnaseelan</b> Universiti Putra Malaysia (UPM) .....
		<b>Dato' Malek Jeremiah</b> Majlis Ekuin Malaysia (MEM) .....
		<b>Dr. Hj Muhmad Kamarulzaman bin M Sharif</b> Federation of Livestock Farmer's Associations of Malaysia (FLFAM) .....
		<b>Dr. G. Gopinathan</b> Malaysian Small Animal Veterinary Association (MSAVA) .....
		<b>Dr. Clement Anthony</b> Malaysian Small Animal Veterinary Association (MSAVA) .....
		<b>Ms. Lim Sui Fun</b> Society for the Prevention of Cruelty to Animals, Selangor (SPCA)



## EXPERT MEMBERS BY SECTOR

### Livestock



Dr. Ahmad bin Salleh ▶ Department of Veterinary Services (DVS)

Prof. Dr. Zulkifli Idrus ▶ Universiti Putra Malaysia (UPM)

Dr. Roslaini bt Hj Rusli ▶ Department of Veterinary Services (DVS)

Dr. Mazlan bin Mohd Salleh ▶ Department of Veterinary Services (DVS)

Dr. Hj Muhamad Kamarulzaman bin M Sharif ▶ Federation of Livestock Farmers Associations of Malaysia (FLFAM)

### Pet Animal



Dr. Abdul Latif bin Borhan ▶ Department of Veterinary Services (DVS)

Prof. Madya Dr. Abd Rahim Mutalib ▶ Universiti Putra Malaysia (UPM)

Dr. Johari bin A. Bakar ▶ Department of Veterinary Services (DVS)

Dr. G. Gopinathan ▶ Malaysian Small Animal Veterinary Association (MSAVA)

Dr. Clement Anthony ▶ Malaysian Small Animal Veterinary Association (MSAVA)

Ms. Lim Suit Fun ▶ Society for the Prevention of Cruelty to Animals, Selangor (SPCA)

Mr. Kelvin Cheah ▶ Society for the Prevention of Cruelty to Animals, Selangor (SPCA)

Mr. Woo Lee Tay ▶ Klang Municipal Council, Selangor

## Equine



Dato' Dr. Quaza Nizamuddin bin Hassan Nizam ▶ Department of Veterinary Services (DVS)

Dr. Mokhtir Singh a/l Gardir Singh ▶ Department of Veterinary Services (DVS)

Dato' Malek Jeremiah ▶ Malaysian Equine Council (MEC)

Dr. J. Thamotharan S. Jeyaraman ▶ Department of Veterinary Services (DVS)

Dr. Saravanan Kumar ▶ Department of Veterinary Services (DVS)

## Aquatic Animal



Dr. Rahmat SM Shariff ▶ Department of Veterinary Services (DVS)

Ms. Yeo Moi Lim ▶ Department of Fisheries (DOF)

Ms. Uraini bt. Ujang ▶ Department of Fisheries (DOF)

Dr. Maria bt. Jamli ▶ Department of Veterinary Services (DVS)

Dr. Che Zalina binti Mohd Zaid ▶ Department of Veterinary Services (DVS)

## Animals For Research And Educational Purposes



Prof. Datin Dr. Kalthum bt Hashim ▶ Universiti Malaysia Kelantan (UMK)

Dr. Kamaliah bt Ghazali ▶ Department of Veterinary Services (DVS)

Dr. Helen Mitin ▶ Department of Veterinary Services (DVS)

Dr. Nazahiyah Sulaiman ▶ Department of Veterinary Services (DVS)

Dr. Khairina Akmar Khalid ▶ Department of Veterinary Services (DVS)

## Wildlife



Dr. Sulaiman bin  
A. Kadir

▶ Department of Veterinary Services (DVS)

Dr. Nur Hardy bin  
Abu Daud

▶ Department of Veterinary Services (DVS)

Dr. Mohamad Razli  
Abd Razak

▶ Department of Veterinary Services (DVS)

Mr. Hasdi bin Hassan

▶ Department of Wildlife and National Parks

Dr. Sumita  
Sugnaseelan

▶ Universiti Putra Malaysia (UPM)

Mr. Soh Tian Siong

▶ Department of Veterinary Services (DVS)





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